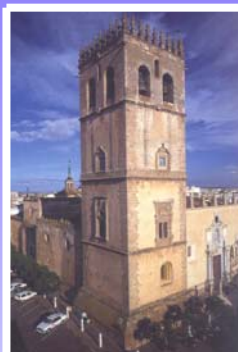




**Consejería de Hacienda
Y Presupuesto**

**Dirección General de
Planificación Presupuestaria y
Fondos Comunitarios**



REPORT

**UPDATE OF THE MID TERM
EVALUATION OF THE INTEGRATED
OPERATIONAL PROGRAMME ERDF-
ESF-EGGAF-Guide 2000-2006
OBJECTIVE 1 OF EXTREMADURA**

SUMMARY

OCTOBER 2005





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1.1 Introduction

The object of this report of Update of the Mid Term Evaluation, in agreement with the Regulation (EC) 1260/1999, of the Council of June 21st, is to determine to what extent the cofinanced operations in Integrated Operational Programme (IOP) of Extremadura 2000-2006 are reaching their objectives and, in its case, to detect the difficulties that consider and to provide the co-governing measures necessary to obtain a greater effectiveness. Also, it is had to lay the foundations necessary to prepare the interventions of the next period of programming 2007-2013.

The Update of the Mid Term Evaluation of the IOP of Extremadura 2000-2006, elaborated by the company Ingeniería IDOM International, S.A. fulfils the communitarian dispositions in the matter of evaluation, as well as the contents specified in different drafted methodological documents, either by the Commission, or by the Evaluator of Community Support Framework (CSF) of Objective 1.

In the same way, IDOM has respected the sections established in the Sheets of Technical Prescriptions of the call of the aid for the awarding of the study of Update.

1.2 Main evaluated questions

During the exercise of update of the Mid Term Evaluation of the IOP of Extremadura 2000-2006, a series of concepts related to the management and the execution of the actions that compose the measures of the Program have been evaluated

The report has split into several chapters that attend on the principal subjects that must be evaluated to obtain a vision on the grade of implementation of the intervention in the Region of Extremadura.

In this sense, next a summary of the main evaluated questions are related, from the point of view of its fulfilment and the effects derived.

Principal subjects evaluated

Evaluated aspects	Fulfilment	Effects
Revision and study of the conducted recommendations.	☑	
Pertinent and foundation of the recommendations.	☑	
Implementation of the recommendations.	☑	😊
Valuation of the results of execution and financial effectiveness.	☑	😊
Valuation of the results of execution and physical effectiveness.	☑	😊
Qualitative appreciation of the execution, results and effects of the intervention.	☑	😊
Projection of results and evaluation of the fulfilment of the objectives of the Program.	☑	😊
Valuation of the efficiency of the Program.	☑	😊
The profits reached and the incidence of the performances on the fields of performance of the Program.	☑	😊

Evaluated aspects	Fulfilment	Effects
Valuation of the waited effects for by scope of impact.	<input checked="" type="checkbox"/>	😊
The contribution of the structural bottoms in the process of real convergence and the structural change of Extremadura.	<input checked="" type="checkbox"/>	😊
The contribution of the Program to the fulfilment of the European Strategy for the Employment and the priorities of Lisbon and Gothenburg.	<input checked="" type="checkbox"/>	😊
Evaluation of the Environment and Sustainable Development Principle.	<input checked="" type="checkbox"/>	😊
Evaluation of the Horizontal Priority of Equality of Opportunities between women and men.	<input checked="" type="checkbox"/>	😊

😊 Positive 😐 Indifferent ☹ Negative

☒ Yes ☒ No

✓ Application of the recommendations of the Intermediate Evaluation

From the emission of the recommendations established in the Report of Mid term Evaluation, there have been realized different performances directed to adopt the same ones, with the intention of experiencing progress in the different ambiances of the intervention.

To date of achievement of this study, the Assessor Team has stated the generation of positive effects derived from the process of adoption of the recommendations established in the Mid term Evaluation

First of all, progress has been reached inside the operative management of the Program, as consequence of the endowment of material and human means in the different managing units of the measurements of the IOP.

On the same way, there has been reached a progress, of global character, as for the grade of financial absorption of the Program.

The different performances developed in the system of pursuit, have propitiated a significant progress at the time of obtaining a faithful image of how the intervention is developing. The principal achievements in this area have been, between others, the progress developed in the application FUNDS 2000, the treatment of the system of indicators and the adoption, on the part of the organisms of the Meeting of Extremadura, of an application that it allows to reduce and to improve the steps of the certifications, as well as the reference of diverse papers of pursuit of the actions.

On the other hand, and thanks to the introduction of certain indicators of context in the reports of pursuit of the intervention, it is allowed to obtain a global vision of the socio-economic reality of Extremadura, including plots as important as the Environment.

At the same time, progress is obtained in the different fields of performance to which it affects the Program.

- Human resources.
- Endowment of infrastructures.
- Transport and energy.
- Local and Rural Development.
- Society of the Information.
- Environment

Finally, and thanks to the financial carried out diversions derived from the rescheduling carried out in 2004 (principally as consequence of the allocation of the Reserve of Effectiveness), important results have been obtained in the principal measurements of the program that have received the injection of these new financial resources.

✓ **Analysis of the achievements, results and efficiency of the Program.**

With the review of the information of financial execution obtained for the period 2000-2004, the Assessor Team considers that the grade of financial execution is adequate to the current moment.

**Grade of financial absorption of the IOP
2000-04 and 2000-06**

Axe	Financial effectiveness 2000-04	Financial effectiveness 2000-2006
Axe 1	86,77%	60,49%
Axe 2	70,45%	50,09%
Axe 3	51,86%	36,98%
Axe 4	76,33%	52,55%
Axe 5	96,68%	66,40%
Axe 6	75,67%	52,51%
Axe 7	55,39%	39,78%
Axe 9	24,41%	17,47%
Whole IOP	71,72%	50,15%

SOURCE: Proper making from information of F2000

**Grade of financial absorption of the IOP 2000-04
and 2000-06, for Administrations.**

Axe	Financial Effectiveness 2000- 04	Financial Effectiveness 2000- 2006
Region of Extremadura	82,92%	57,97%
General administration of the State	58,59%	40,87%,
IOP	71,72%	50,15%

SOURCE: Proper making from information of F2000

**Grade of financial absorption of the IOP 2000-04 and
2000-06, for Funds.**

Axe	Financial Effectiveness 2000- 04	Financial Effectiveness 2000- 2006
FEDER	70,77%	49,18%
FEOGA-O	71,82%	50,31
FSE	75,66%	54,27%
IOP	71,72%	50,15%

SOURCE: Proper making from information of F2000

In view of this information, it can be considered that problems do not exist, beforehand, to obtain an entire absorption of the financial resources contemplated in the programming, once finished the intervention (contemplating the Rule N+2).

As for the physical execution of the achievements contemplated in the programming, the IOP of Extremadura presents an adequate grade of physical global execution, bearing in mind the present period of time. The big part of the indicators of the IOP present results that, on the base of the projections realized until the end of the period, they make foresee that the targets quantified in the intervention will be reached without problems.

On the other hand, and taking as a reference the measurements of the IOP selected for the analysis of the efficiency of the intervention, the development of the actions is being materialised, in general terms, in an efficient way. Nevertheless, in this respect, it is necessary to indicate the existence of limitations calculating the efficiency of the interventions; with base in the indicators. Nevertheless, these limitations affect in an equal sense to all the forms of intervention of the Support Community Framework

✓ **Analysis of the impacts and probability of achievement of targets.**

The performances developed in the Autonomous Region of Extremadura with charge to the IOP 2000-2006, are affecting in a very positive way to the socio-economic ambience of Extremadura.

In relation to the attainment of the Final Target “To develop and diversify the regional productive base to assure a sustainable growth and generator of employment”, the POI uses a series instruments (subsidies, formation, support to the internationalisation of activities, facility of financing, transference of knowledge, etc.) that are providing:

- The consolidation of productive activities placed in the territory.
- The promotion of new activity and the establishment of new business.
- An important effort in the adoption of the NTICs to strengthen the development of the managerial activities and the agrarian developments.
- The achievement of transversal actions for the development of activities and to favour the diversification of the productive tissue.

In relation to the attainment of the Final Target “To increase the regional endowments of the knowledge resources and promoting the employability”, the IOP is developing measurements directed to:

- The adaptation of the education and the formation of workpeople to the needs of Extremadura, by means of the development of a quality educational system.
- The use of the available resources with the aim of satisfying the requirements of the productive sector, related with human capital.
- The integration of the groups with special difficulties for integration in the Extremaduran labour market.
- To encourage the R+D+i, as well as his transfer to the productive segments of the Region, in order to produce positive effects on the productiveness of the workpeople and the efficiency of the activities.

- To obtain the full integration of the Society of the Information, by means of the efforts developed by the Region of Extremadura.

In relation to the attainment of the Final Target "To consolidate the endowments of collective equipments, material capital and natural capital", the performances of the IOP are implemented:

- To facilitate the accessibility and the connectivity of Extremadura with other regions, by means of the expense in infrastructures of transport and in the new technologies.
- To provide the populations least favoured in the region, a set of social equipments that satisfy their needs and provide a higher grade of well-being.
- To preserve the natural and environmental patrimony of Extremadura, by means of the development of a series of performances of control of contamination, control panel of indigenous populations, actions of regeneration of spaces, prevention of fires, water sanitation, etc.

✓ **Questions related to the Horizontal Priorities.**

The preventive measures and the measures of information about the use of alternative sources of energy and pollutants' reduction and the proper achievements contemplated in the programming (fundamentally performances inside the Axe 3), are allowing to reach a few high levels of integration of the Horizontal priority of Environment in the Integrated Operational Programme.

On the subject of Equality of Opportunities, during the first years of intervention, the effects of the realized advances are supported. Nevertheless, it is recommended to keep on implementing the recommendations expressed in the Mid term Evaluation, in order to improve the results in the final phase of the current period of programming

✓ **Global valuation of the Integrated Operative Programme of Extremadura 2000-06: Main conclusions.**

The contribution of the cofinanced performances with position to the IOP of Extremadura 2000-2006, is contributing of a way adapted to the strategy of regional development of the Region.

The implementation of the different interventions is allowing to the reduction of the existing comparative disparities with other Spanish regions and the regional advance in the overcoming of the throttlings and deficit. The different performances implemented in the different fields of performance, allow the advance towards the attainment of the general targets established in the programming 2000-2006.

- The regional productive structure is experiencing positive changes in relation to the competitiveness of the companies and the productivity of its workpeople. The relative increase of activity and the generation of use, have improved the departure situation that presented the region, at the beginning of the period of programming.
- The strategy of development of the human resources, is contributing to improve the situation of unemployment of many people, creating a greater and better employment in the region. At the same time, a greater integration in the labour

market of the woman and other groups with special difficulties (stopped long play, young people, handicap people...) is being caused.

- The increase in the endowment of the productive and social infrastructures (highways, hospitals, sewage treatment plants, educational centres...) contributes to the increase of the quality levels of life of the population.
- Development of the zones and rural activities, this being harnessed of positive way by the adopted global strategy, taking care of its immediate necessities.
- The measures of protection and improvement of the regional environmental surroundings guarantee a correct management of the environmental patrimony of Extremadura.

Being the contribution of the IOP, to the objectives of regional development, satisfactory, it is necessary to continue with the adopted strategy to consolidate the advances and power to face the challenges that appear in the new period of programming 2007-2013.

1.3 Operational Recommendations for the next period of Programming 2007-2013

Next, the report is going away to define the main recommendations, without the contempt of all those clarifications made in each one of the chapters that constitute this Report of Update of the Intermediate Evaluation of the IOP of Extremadura 2000-2006 European Regional Development Fund (ERDF), European Social Fund (ESF), European Guide and Guaranty Agricultural Fund-Guide(EGGAF-Guide).

With the intention of improving the programming tasks, it would be desirable that were come to the elaboration of a process of planning of previous activities to the new Operational Programme.

Also, the existence of a common index on the content of all the OPs of the new period of programming, would allow to count on common contents for the totality of the interventions, as much on regional scale as plurirregional.

In addition, the elaboration of a methodological guide would be advisable who facilitated the programming, at the same time that accredited the contents for all the OPs of the Spanish regions, and that counted on the participation of the Regional Administrations and the Spanish Government.

In order to obtain a greater rapidity in the precise adaptations of the programming, it would be necessary to equip with a greater flexibility to the procedures of reprogramming and modification of the Programme and Complement of Programme.

With respect to you tare them of management, the convenience of developing all those opportune measures of information and spreading, on the part of the competent organisms in the matter of Equality of Opportunities (in the national and regional scope), seems necessary so that the managing organs obtain an absolute integration of this Horizontal Principle.

In the procedures of monitoring of the interventions, the manual elaboration of a common one for all the programs would be desirable that allowed:

- To Interpret correctly the definition of the indicators.
- To calculate the values of the indicators of a homogenous way for all the implied organisms.

In the scope of the information measures and publicity, the celebration of periodic encounter of diffusion would be advisable, for the spreading of the cases of good more significant practices, with the intention of transferring and concerning ideas, experiences and knowledge.

As far as the Horizontal Principles, the elaboration of a precise diagnosis of the environmental situation would be necessary in which is the Region, as well as on the real situation that Extremadura as far as the Equality of Opportunities displays.

In the same way, the establishment of specific criteria for the integration of the Environment in the performances with greater difficulty to include this Principle, and the establishment of specific criteria (on the part of the national and regional organism) in the scope of the Equality of Opportunities, would allow that the intervention counted on greater levels of integration of these two Horizontal Principles.

Finally, and in reference to the procedures of evaluation of the cofinanced interventions by means of the Structural Funds, it would be necessary to come in diverse parcels. Next the most important are enumerated:

- ✓ Making of values target, per year, for the indicators of physical achievement, in order to avoid possible problems in the analysis of the effectiveness of the achievement of the interventions.
- ✓ Not to come to the analysis of partial the financial effectiveness of the indicators anticipated in the programming, whose values objective are not reached to the conclusion of the performance.
- ✓ Elaboration of a system of calculation of the efficiency of the interventions that allows to associate to the indicators the part of the corresponding performance, to avoid to generalise the grade of contribution of all the indicators to the performance at issue.
- ✓ To foment the analysis of cases, in damage of the quantitative studies (made in the annual information), to obtain verifiable evidences of the reached profits.
- ✓ Increase of the term for the accomplishment of the studies of evaluation of the interventions. Also, it would be necessary to make agile the administrative procedures for the hiring of these studies.

1.4 Identification of needs and challenges for the Regional Development and basic strategic lines in horizon 2007-2013.

The design of the new programming for Extremadura will have to be oriented to the overcoming of the deficits that still displays the region, harnessing the aspects in which have competitive advantages and taking as reference base the directives and the objectives established in the Lisbon Strategy.

The new configuration of the Politics of Cohesion of the European Union, makes to appear, in accordance with the targets established in the Strategies of Lisbon and Gothenburg, the proposals of the new Regulations and the SWAT analysis of the Region the new plan of action that will define the strategy of the intervention for the new period.

This way, Extremadura will be included in the new Target of Convergence and that of Territorial European Cooperation and by virtue of the different documents of reference of the European Commission on the new period of programming, the Assessor Team thinks that the strategic basic lines of Extremadura for 2007-2013 are the following ones:

Strategic lines 2007-2013: Employment, social Cohesion and competitiveness

Target	Measured
Improving of the economic structure by means of a dynamic and competitive managerial tissue.	1. Flexibility and agility in the creation of business 2. Incentives to the creation, consolidation and strengthening of the productive tissue. 3. Productive diversification.
Major levels of internationalisation of productive activities with competitive advantage.	1. Incentives to internationalisation. 2. Measures of diffusion. 3. Assistance to forums and fairs.
Differentiation of products	1. Diffusion of the quality of products 2. Own image. 3. Campaigns of institutional support.
Increase of the regional employment rates.	1. Measures of Formation. 2. Complementary measures for the women. 3. Support to the social economy and the autonomous employment. 4. Promotion of the indefinite hiring.
Integration of the least favoured groups or with risks of exclusion.	1. Measures of Formation. 2. Encouragement of hiring. 3. Measurements of insertion.
Interregional cooperation on the subject of social cohesion.	1. Multilateral meetings 2. Diffusion of results.

SOURCE: Proper making.

Strategic lines 2007-2013: Equality of Opportunities

Target	Measured
To increase the participation of women in the labour market	1. Complementary Measures 2. Conciliation of labour – familiar life. 3. Promotion of the feminine hiring.
Access of the groups that present major problems in his incorporation to the Labour market	1. Formation and advice 2. Services for promoting the access of these groups to new areas of occupation 3. Campaigns and forums of sensitisation and publication.
Promotion of the social cohesion of the groups in risk of exclusion	1. Measures of integration of groups.

	2. Campaigns and forums of sensitisation and publication.
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SOURCE: Proper making.

Strategic lines 2007-2013: Innovation, research and Society of the Knowledge

Target	Measured
Full development of the political ones of R+D+i	Increase of the technological capital stock
To promote the technological and investigation transfer to the productive tissue	1. Measures of support to investigation 2. Creation of networks of transfer 3. Cooperation between the private sector and the public.

SOURCE: Proper making.

Strategic lines 2007-2013: Formation and Education

Target	Measured
To improve the primary and secondary education.	Establishment of minimal thresholds.
To motivate the students so that they choose to study top studies and of Professional Formation	1. Enlargement of formative offer 2. Measures of diffusion.
To adapt the formative existing offer	To answer the needs for the productive sector.

SOURCE: Proper making.

Strategic lines 2007-2013: Environment

Target	Measured
Rational use of the natural resources.	1. Public awareness 2. Environmental education.
Recycling of materials of waste.	1. Promotion of renewable energies
Decrease of the levels of contamination of all kinds.	2. Promotion of the recycling.
Water supplying to the totality of the population.	Construction of infrastructures.
Treatment of residual waters.	
Fight against the aggressive phenomena to the natural patrimony of Extremadura.	1. Prevention. 2. Endowment of means.
Education and sensitisation of environmental character	1. Environmental Education 2. Diffusion of initiatives.

SOURCE: Proper making.

Strategic lines 2007-2013: Infrastructures

Target	Measured
Development of infrastructures of transport for highway and railroad workers	Endowment and construction of infrastructures.
Execution of infrastructures and social, educational, tourist and cultural equipments	

SOURCE: Proper making.

Strategic lines 2007-2013: Rural development

Target	Measured
To increase the levels of productiveness of the agrarian activities.	1. Incorporation of NTICs .2. Transference of knowledge .3. Formation.
Endowment of rural infrastructures	Construction of agrarian infrastructures.

SOURCE: Proper making.